Hope amidst Chaos:
A Review of the CPEC Projects and Hambantoata Port

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Abstract

Since the Belt and Road Initiative (BRI) was launched in 2013, China has been initiating many infrastructure projects in many parts of the world, among them in Pakistan and Sri Lanka. Over the past few years, many of these projects have been facing different types of hurdles in their constructions. In some cases, even when the projects have been completed, they continue to face problems after their commissioning. Yet, at the same time we also see that, despite the hurdles, these projects are making headways in their construction and the completed projects are slowly but surely being put to good use. This paper will look at some case studies of BRI projects in Pakistan and Sri Lanka to provide a review of their inception, construction, and commission; which have yielded a mixed result of problems and successes.

I. Introduction

This paper seeks to examine the projects of the China-Pakistan Economic Corridor (CPEC) such as the Gwadar Port and Karakoram Highway (KKH); as well as the cooperation between China and Sri Lanka at Hambantota Port. These projects are all part of China’s ambitious Belt and Road Initiative (BRI) that was officially unveiled in 2015 during the Boao Forum for Asia by Xi Jinping. The initiative aims to “promote orderly and free flow of economic factors, highly efficient allocation of resources, and deep integration of markets”. It is open to all countries and international or regional organizations. The plan calls for “policy coordination, facilities connectivity, unimpeded trade, financial integration, and people-to-people bonds.”1 The BRI Forum for International Cooperation that was held in Beijing in May 2017, was attended by the heads and representatives of more than 130 countries and 70

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international organizations. The Forum saw the creation of a list of deliverables that included “76 items comprising more than 270 concrete results in five areas, namely policy, infrastructure, trade, financial, and people-to-people connectivity.” However, the picture of the BRI may not be that rosy after all. Since its inception, skeptics have been questioning the feasibility, scope, and scale of the initiative. Questions have also been raised regarding China’s real intentions behind the BRI. Strong critics of the BRI, such as Brahma Chellaney, have accused Beijing of “shackling” its “partner countries” with its loans and criticized it as “creditor imperialism”. Malaysian Prime Minister Mahathir Mohamad has also warned against “Chinese colonialism”, and drawn attention to the “unfair” deals brokered between China and his predecessor, Najib Razak. The BRI is also facing doubts at home. Li Ruogu, the former president of Export-Import Bank of China, has noted that most of the countries along the route of the BRI “did not have the money to pay for the projects with which they were involved”, and many of these nations were already heavily in debt. Even though many BRI projects were funded by major financial institutions, there was “still a huge funding gap” of up to USD 500 billion a year.

The origin of the CPEC can be traced back to 2006 when then president of Pakistan, Perez Musharraf, visited China. He stated then that Pakistan was “interested in setting up a

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trade and energy corridor for China.” By this, he meant a route from Gwadar Port to Xinjiang of China, so that crude oil from Iran and Africa could enter China from Pakistan’s Gwadar Port, which bypasses the Arabian Sea and the Strait of Malacca, thereby reducing 9,605 kilometres (km) of maritime transport. The planned CPEC stretched over 3,000 km, comprising projects in highways, railways, oil and gas, as well as fiber optics and wires. However, not much was done until 2013. On the other hand, China began Phase 1 of the construction of Hambantota Port in Sri Lanka early in 2007, and by 2017, China had taken over the managing rights of this port.

This paper first examines the intentions of China, Pakistan, and Sri Lanka in embarking on the relevant projects. Second, it looks at the hurdles affecting the progress as well as the externalities that followed after the projects commenced or were completed. We will also take stock of the success of the individual projects, and finally, estimate the prospects of these projects. This paper concludes that despite some initial setbacks, many projects are currently on track, having been completed and commissioned. Even if some of the completed projects have not yet been fully utilized, we need to look at their long-term effects. Hence despite the initial chaos surrounding their development, we can still be hopeful for these projects.

II. The CPEC: Motives and Interests

China began to embark on its Belt and Road Initiative (BRI) in 2013 and in May that year, Chinese Premier Li Keqiang arrived in Pakistan with a proposal on connectivity. The Pakistani government welcomed Li’s proposal, and the idea to construct a corridor between Gwadar and Kashgar soon gained momentum. In order to complement the economic corridor, China was also willing to help Pakistan alleviate its energy crisis through the construction of several power plants. Both nations signed a series of agreements and Memoranda of Understanding (MOUs), in which it was affirmed that they were willing to plan and visualize an economic corridor to boost the connectivity between the two countries and in turn, promote greater development in trade, investments, and other forms of economic activities between them. In September 2013, Chinese officials visited Pakistan to discuss details of the CPEC. The Corridor slowly but steadily began to materialise, and the plans for the CPEC were officially formalized in April 2015, when President Xi Jinping of China visited Pakistan. The Chinese and Pakistani leaderships agreed to enhance economic cooperation with focal points in areas such as energy and infrastructure through the CPEC. The two leaders signed 51 agreements and MOUs on Chinese investments, totaling USD 46 billion over the next 10 to 15 years.

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14 Chen Jidong & Zhang Jianquan, “Zhong ba jing ji zou lang zai ‘yi dai yi lu’ jian she zhong de ding wei” (“Location of Sino-Pakistan Economic Corridor in ‘One Belt and One Road’ Construction”), Journal of Xinjiang Normal University (Philosophy and Social Sciences), Vol. 37, No. 4, July 2016, 126.
15 Ibid.
For China, more important than the economic gains from the CPEC are national security concerns. From late 2013 onwards, a series of terrorist attacks committed by the terrorist group Turkistan Islamist Party made the Chinese government realise that it had to pay closer attention to Pakistan and Afghanistan, lest Islamist extremism spill over to the western regions of China.\(^\text{17}\) Just like the Marshall Plan after WWII, Beijing realized that in order to prevent the spread of extremism from Pakistan into its own territories, it would need to support and stabilize the Pakistani economy.\(^\text{18}\) Therefore, while China on one hand pressurized the Pakistani security establishments to crack down on Islamic militants; on the other hand, it embarked on the CPEC project so that both countries could benefit from economic development.

In this sense, the CPEC “represents an international extension of China’s effort to deliver security through economic development”. Both countries hope that through the CPEC, jobs can be created, anti-state sentiment can be reduced, and public resources for additional improvements in public security can be increased.\(^\text{19}\) When people have jobs, stable incomes and are better educated, they would generally be less supportive of extremist ideas, thereby reducing the base of support for the terrorists. China could better secure its own territory if it successfully curbed the threats of terrorism in Pakistan. China believes that economic development in Pakistan will strengthen its internal stability, and through investments and the construction of infrastructure, the Pakistani economy will finally be revived.\(^\text{20}\) With the

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\(^\text{19}\) Markey et al, 2016.

prosperity and stability of Pakistan, China hopes that this will “in turn stabilise China’s western periphery, particularly the province of Xinjiang.”

There are also other strategic reasons why China decided to follow up on the CPEC project from 2013 onwards. The CPEC is part of a grander Chinese agenda aimed at improving the regional economic connectivity for regions in western China, such as Xinjiang. It has been the plan of the Chinese government to boost the development and economic growth of Xinjiang especially in the Kashgar region, as will be shown later in this paper. As previously mentioned, the BRI was launched in 2013, and the initiative calls for new state-directed investments in both hard and soft infrastructure which seek to “establish networks for the deepening of economic integration and connectivity across Asia and into Africa and Europe.” Since the BRI consists of a continental Eurasian “Silk Road Economic Belt” and a Southeast Asian “Maritime Silk Road”, therefore Pakistan, by virtue of its location, has the potential to “serve as a nexus for the two routes”. Not surprisingly, Beijing describes the CPEC as a “flagship project” of its ambitious BRI.

It must be pointed out that firstly, the political environment is conducive for the development of the CPEC. China and Pakistan are “all-weather strategic partners”, and there is a high degree of mutual trust and deep interaction between the leaderships of both nations. Pakistan is one of the first non-communist countries to recognize the People’s Republic of China in 1951 and also one of the nations that lobbied for the PRC’s entry into the United Nations (UN) in 1971. It has remained a faithful diplomatic friend of China. Secondly, there

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22 Markey et al, 2016.

23 Ibid.

is good record of cooperation between China and Pakistan. Economic cooperation between
the two nations dates back decades, and Chinese enterprises have undertaken a variety of
projects in Pakistan. Since Chinese enterprises are not unfamiliar with Pakistani society and
markets, there is a good foundation for the development of the CPEC. Lastly, there are
conducive social conditions: 84% of Pakistanis have a generally positive view towards
China. Despite their internal provincial differences, the different factions within Pakistan
are supportive of the development of the CPEC.

Most importantly, many commentators have noted that over the long run, an overland
link across Pakistan to the Arabian Sea could help alleviate the “Malacca dilemma”. That is
to say, 85% of China’s oil imports travel through the single chokepoint of the Strait of
Malacca now. It is not the best route for China, as this chokepoint is often threatened by
terrorism and piracy, incurring damages, delays, and losses to Chinese goods and ships along
the route. On top of that, with increasing confrontation between the US and China in the
South China Sea and the Asia-Pacific region as a whole, it is possible that in the case of a
military confrontation between China and the US or any ally of the US in Asia, the US Navy
could blockade the Strait of Malacca, thereby cutting off China’s most vital supply line. It is
therefore important to source for a port and overland route that could not only supply China
with goods and resources, but also bypass the Indian Ocean and South China Sea.

As for Pakistan, the Pakistan Muslim League (N), led by the Sharif Brothers, came to
power in 2013. The PML (N) promised the electorate a “prosperous economy backed by a
strong infrastructure network.” Since these ambitious infrastructure plans could not be fully
financed locally, Islamabad had to find foreign investors, and this converged with Chinese

25 There is, however, no data on Chinese views towards Pakistan.
26 Chen et al, 2016, 127.
29 Hameed, 2018, 2.
interest in the BRI, as mentioned above. Why is it that the new Pakistani government regards infrastructures as so important? Technically speaking, infrastructure is just a physical and institutional structure that facilitates the flow of people, commodities, ideas, and information.\textsuperscript{30} In the modern period, however, infrastructure has become a way to consolidate state power and social integration. Since only the state has the ability to provide large scale infrastructure, infrastructure-building is increasingly understood as a means to gain legitimacy and to create an integrated national space.\textsuperscript{31} Thus we can conclude that the ability to build infrastructure was a crucial key performance indicator for the Sharif government and its successors.

The end point of the CPEC in Pakistan is Gwadar Port, and it is located in the province of Baluchistan, which is the largest province by area but the least developed and populated in the whole of Pakistan.\textsuperscript{32} If the Pakistani government wants to develop Baluchistan through the CPEC, the extensive network of infrastructure could help local traders increase their income by tremendous savings in transportation costs. Fruits, one of the largest exports of northern Pakistan are currently being sent by airfreight to China via Dubai. It would be faster, more efficient, and less costly if they could be sent overland via connecting expressways or even railways directly into parts of China through Xinjiang. The Pakistani government therefore believes that the CPEC will change the fate of Baluchistan and indeed the whole of Pakistan by “improving economic development, extending construction and connectivity of transportation infrastructure, increasing volume of bilateral

\textsuperscript{31} Hameed, 2018, 3.
trade in multiple areas of major projects and establishing multiple industrial parks and free trade zones in Pakistan.”

Strains in the US-Pakistan relationship were another factor of consideration when Islamabad decided to foster deeper cooperation with China on the CPEC. The US launched its global War on Terror after the events of September 11, 2001, and Pakistan became one of the frontline states in the war. The US provided military aid to help Pakistan fight terrorism. However, Pakistani society was adversely affected as the Pakistani military and civilians became the targets of both terrorist attacks and the collateral damage of American drone attacks. At the same time, the Pakistani security forces continued to secretly provide refuge to Taliban fighters. Mutual distrust soon emerged, as the US began to delay its aid. The last nail in the coffin of US-Pakistani mutual trust was the US raid that killed Osama bin Laden in 2011. The one country that openly voiced its support to Pakistan at this time was China. During this period, China also expressed its interest in becoming Pakistan’s “all-weather strategic partner”. In sum, the Pakistani government decided to support the CPEC because of the ambitions of the Sharif government, as well as the fallout between the US and Pakistan, which caused the political interests of the Pakistani establishment to coincide with China’s own security concerns and economic ambitions.

This section focuses on a couple of projects within the CPEC framework. One important reason for China to invest in Pakistan is to solve the Malacca Dilemma. With this in mind, the operation of a sea port that could bypass the Indian Ocean and the Strait of Malacca is imperative to China. This is why China decided to take over the managing rights

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of Gwadar Port. As shown in Figure 1, the port is located southwest of the Pakistani province of Baluchistan. It is a deep-water, ice-free port, and is situated on the thoroughfare between Red Sea, the Hormuz Strait, and the Persian Gulf on one hand, and the Asia Pacific, on the other. In 2007, the Port of Singapore Authority (PSA) and its partners signed a contract with the Pakistani government to manage the port for 40 years. However, in 2010, the Pakistani Supreme Court issued a stay order against the allotment of Gwadar land to a foreign company. This meant that the government could not transfer the 584 acres of land under possession of the Pakistan Navy. The managing rights of the port were then sold to China Harbour Engineering Co Ltd (CHEC), a Chinese state-owned company. In 2013, China officially took over the managing and operating rights of the port.

39 Ibid.

Gwadar is the ideal end point of the CPEC because, firstly, the coastal line of Gwadar Town is around 600 km with smooth and flat shores, which means that there is an abundant shoreline which is suitable for the construction of a port. Phase I of the Gwadar Port development project is located at the east bay, which is sheltered by promontories. Thus, ships docked at the port will be protected from bad weather. The population of Gwadar is only about 40,000 to 50,000,41 and since the surrounding landscape is undeveloped and sparsely populated, there is enough room for expansion in the future. Moreover, Baluchistan

41 Xi Fang, Wang Chao & Li Junxing, “‘Yi dai yi lu’ zhan lue xia de ba ji si tan gua da er gang SWOT fen xi ji fa zhan ce lue” (“The SWOT Analysis and Development Strategies of Pakistan’s Gwadar Port under the BRI Strategy”), Jiaotong Qiye Guanli (Transport Enterprise Management), No. 2, 2017, 1.
province in general boasts deposits of more than 40 kinds of minerals such as copper, marble, and precious stones, as well as abundant fishery resources.\(^{42}\)

For China, apart from the security concerns that were mentioned earlier, there are other economic considerations behind the development of Gwadar Port. First, it is to cut down on the cost and time for shipping. The shipping route from Shanghai to Gwadar is 15,858 km, while the distance between Urumqi and Gwadar is 4,712 km by expressway. The shipping distance can be greatly reduced since some exports from Shanghai could be shipped to Gwadar from Urumqi before they are exported to the rest of the world.\(^{43}\) The transport distance of crude oil from the Middle East to China has been reduced by 85%, and railway transport from Kashgar to Gwadar now takes only 36 hours.\(^{44}\) This shortening of the distance means that much cost and time on transport can be saved. It also means that the import and export trade between China, Central Asian and South Asian countries would be greatly enhanced, and China’s import-export trade would benefit.\(^{45}\)

Secondly, with the operation of Gwadar Port, economic and infrastructural developments in western China can be promoted. Goods produced in western China can be sent to Kashgar before being transported to Gwadar Port. In turn, China’s imports from other parts of the world can be transported to Kashgar via Gwadar Port. In short, Kashgar would become a transport hub that links western China with the rest of the world. In addition, this will encourage the domestic and cross-border transport industry of China. There will be a higher demand for high-quality transport services and hardware, augmenting the development of relevant experts and operators in the industry. The promotion of Kashgar as a transport hub

\(^{42}\) Ibid, 2-3.
\(^{43}\) Jiao et al, 2017, 98.
\(^{45}\) Jiao et al, 2017, 98.
for the CPEC would increase the movement of human capital, goods, and finance, which are essential to the development of not just Kashgar but also the whole of western China. Kashgar could develop into a world-class transport, financial, and trade center.\textsuperscript{46}

What then, are Pakistan’s interests in developing Gwadar Port? For Islamabad, since 95\% of the country’s annual trade is routed through the sea, its coastal region offers great economic and strategic opportunities.\textsuperscript{47} Gwadar Port is a “strategic maritime outpost” for Pakistan due to its proximity to the Persian Gulf, Central Asia, and Eurasia. Therefore, Gwadar Port is one of the world’s main energy and trade chokepoints.\textsuperscript{48} Its importance is demonstrated by the 20-30 tankers that pass through this chokepoint every day during peak hours.\textsuperscript{49} As such, from the strategic and military perspectives, the advantageous location of Gwadar Port could enable it to become a strategic surveillance point for the Pakistani military to keep an eye on naval activities in the entire Arabian Sea and Indian Ocean, especially those from India. Pakistan would therefore be able to monitor the sea lines of communication (SLOC) more effectively.\textsuperscript{50}

Pakistan’s fixation on monitoring the naval activities of India arise from the fact that Pakistan sees India as its greatest threat. Most importantly, Pakistan’s geographical vulnerability was exposed during its war of 1971 when India blockaded its entire merchant fleet and a large portion of its naval fleet in Karachi. India’s ability to blockade oil supplies and commerce has long been a security concern.\textsuperscript{51} The development of Gwadar, which is

\textsuperscript{46} Ibid. 
\textsuperscript{47} Inayat Kalim, “Gwadar Port: Serving Strategic Interests of Pakistan”, \textit{South Asian Studies}, Vol. 31, No. 1, January-June 2016, 211. 
\textsuperscript{48} Ibid, 216. 
\textsuperscript{50} Kalim, 2016, 216. 
located 460 km away from India, would help increase Pakistan’s strategic depth. Islamabad hopes that with the development of Gwadar Port, not only the Pakistani navy, but also the Chinese navy would be able to use this port to check the presence of the US and Indian navies, as well as making “maritime communications safer for commercial shipping in Indian Ocean”.

Another flagship project along the CPEC is the reconstruction of the Karakoram Highway (KKH). The original construction of the KKH dates back to 1959 as a joint effort between China and Pakistan, but the construction was only completed and opened for public usage in 1986. The 1,300 km-long highway is the highest paved international road in the world, with its highest point, the Khunjerab Pass, standing at an elevation of 4,693 meters above the sea level. While a journey on the highway offers breathtaking views, the road abounds in twists and turns. On top of that, avalanches, heavy snowfalls, and landslides can occur anytime, blocking certain sections of the road. Over the course of its construction, 810 Pakistani workers and 82 Chinese workers lost their lives. By 2006, however, the KKH was already in a state of disrepair, and the governments of China and Pakistan decided to reconstruct the road. The reconstruction project, known as Phase 1 of the KKH Reconstruction and Widening Project, began in 2008, but a severe landslide in 2010 blocked a section of the highway, with the debris forming the Attabad Lake. This caused the need for vehicles to be ferried across the reservoir in order to continue the journey. It was then decided that a series of tunnels were to be built to bypass the reservoir. The construction of the tunnels, known as the China-Pakistan Friendship Tunnels, commenced in 2012, and were

53 Ibid.
completed in September 2015, hence restoring the land connection between China and Pakistan.\textsuperscript{56} Phase 2 of the construction began in 2016. This phase of the project links Raikot in northern Pakistan with Islamabad and is projected to be completed in 2020.\textsuperscript{57}

Both China and Pakistan believe that the reconstruction of the KKH and the realignment of it through the tunnels will bring forth a series of positive changes to both countries. For Pakistan, the commissioning of the China-Pakistan Friendship Tunnels will greatly benefit northern Pakistan, especially Gilgit-Baltistan (GB).\textsuperscript{58} It will bring tourists to GB and reduce transport time from Khunjerab Pass to Raikot from 14 to 7 hours. This in turn, will reduce the transport time for goods between China and Pakistan by an average of eight days, thus reducing the cost by USD 100 for each ton of goods delivered.\textsuperscript{59} Locals also hope that with the improvement of the KKH, their livelihoods will likewise improve. For example, one of the road workers on the site said that his uncle was a truck driver who sometimes delivered fruits and cakes. As the condition of the road was poor in the past, the food items were no longer appealing and fresh after prolonged journeys on the road and could not be sold at an ideal price. Hence with the reconstruction of KKH, the locals hope not only for shorter transport times, lower transport costs, but also to improve their well-being.\textsuperscript{60}


\textsuperscript{58} Irfan Haider, 2015.


\textsuperscript{60} Yang et al, 2017
III. China-Sri Lanka Cooperation: Motives and Interests for Hambantota Port

China Harbour Engineering (CHEC) entered Sri Lanka as early as 1998 when the nation was still in a state of desolation due to the ongoing civil war. Sri Lanka was further devastated by the tsunami disaster in 2004, which caused great loss of life and damage to properties. Chinese enterprises such as the CHEC participated in the relief efforts and helped in the reconstruction of infrastructure. New roads, such as the one which links Galle and Mattala, was built by CHEC. The company also helped to rebuild four harbours as part of the disaster relief. 61 In 2009, with the end of the civil war in Sri Lanka, the nation began to embark on massive post-war and post-disaster reconstruction. Colombo therefore requested funding from various sources, and the Chinese government and enterprises provided much help with the reconstruction efforts at that point of time. 62

However, what made Colombo and Beijing want to build a port in Hambantota? Since 2002, there had been plans to construct a port in the area (see Figure 2). In 2006, a feasibility study conducted by the Danish consulting firm Ramboll took a “relatively optimistic view of the port’s potential”. 63 Also in the year before, Mahinda Rajapaksa was elected as the president of Sri Lanka and he embarked on a new Ten-Year Development Plan. As part of the plan, Rajapaksa wanted to revive Sri Lanka as an important part of the Maritime Silk Road, transforming the country into a hub for maritime and air transport, as well as a centre for trade and commerce. 64 Part of the reasoning was that the demand for container handling at

64 Zhu, 2017, 30.
Colombo was set to exceed the capacity in around 2010. On top of that, since the shipping industry would demand “deeper and longer-length berths to accommodate new generation vessels, ports other than Colombo must also be developed to link to Colombo Port and to complement it.”65 It was therefore decided that a port should be constructed at Hambantota in order to decongest Colombo Port and to develop the former as an “important calling point for provision of port facilities and other maritime services.”66


Furthermore, Hambantota was chosen because firstly, the town was situated very near to the main shipping route between Europe and East Asia, it therefore has the potential to become a good port-of-call for international shipping. Secondly, the location was a natural deep-water port, with water depth reaching sixteen metres, just a metre from the shore. On top of that, the area was blessed with abundant resources, which could be used for the construction of port facilities and industrial zones. Also, land transport around Hambantota

66 Ibid, 100-1.
was rather well developed, and the highways which were planned and under construction could link the port with other parts of Sri Lanka. Most importantly, after taking office, President Rajapaksa had promised to develop southern Sri Lanka, especially his home district of Hambantota, which was among the areas devastated by the 2004 tsunami. During Rajapaksa’s administration, Sri Lanka embarked on a series of ambitious projects in the south, and many of them used Chinese financing, Chinese contractors, and Rajapaksa’s name.

Since one of the election promises of Rajapaksa in 2005 was the development of Sri Lanka’s southern districts, especially his hometown of Hambantota, we can argue that, just like Sharif of Pakistan, Rajapaksa saw the construction of infrastructure in and around Hambantota region, including the port in question, as a way of fulfilling his election promises, so that his government and his political party would gain legitimacy and approval from the electorate in the south. We can argue that the ability to reconstruct Sri Lanka after the civil war, especially in the south, became a legitimating factor for Rajapaksa and enabled him to be re-elected in 2010 with a larger margin than in 2005. This is supported by the statement from one of Rajapaksa’s supporters, in which he believed that Rajapaksa had delivered what he had promised and had “done so much” in bringing “development to our villages.”

Rajapaksa first approached India to help with the project of constructing Hambantota Port. India, however, showed little interest, and Rajapaksa thus turned to China for help. The Chinese agreed to embark on the project, and on October 31, 2007, the construction was launched by the China Harbour Engineering Company (CHEC) and Sinohydro Corporation. Phase 1 of the project was completed in December 2012, and the construction of Phase 2

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68 Hillman, 2018.

69 Ibid.

commenced almost immediately. Phase 2 of Hambantota Port was completed in 2015.\textsuperscript{71} On July 29, 2017, the port was leased to China, with China controlling 70% of equity and now has a lease for 99 years.\textsuperscript{72}

China undertook the construction of Hambantota Port on the back of a loan at an interest rate of 6-7%. The high interest rate is one of the reasons why Sri Lanka already owed China USD 8 billion by 2015. By 2017, Hambantota Port was already too costly for Colombo to maintain, so it was given to China in lieu of debt payment. With the port in Chinese control, China could enhance its so-called “string of pearls” by deploying naval forces in what was traditionally an Indian sphere of influence.\textsuperscript{73} For China, investments in the “string of pearls” such as Hambantota Port would facilitate economic growth not only in the hosting nation, but would also benefit Chinese enterprises working on the projects. As the construction projects usually hired Chinese workers and engineers, they would create a demand for Chinese goods in the hosting nations such as Sri Lanka.\textsuperscript{74}

IV. Hurdles and Externalities

Since its launch in 2013, one of the most intractable problems facing the CPEC has been over who reaps the benefit. The controversy mainly stemmed from the allocation of funds and projects in each of the Pakistani provinces, which was based on population density. The problem was that, according to the formula, Baluchistan, despite being the location of the essential Gwadar Port, was supposed to get the smallest share in terms of investment and

\textsuperscript{71} Zhu, 2017, 30.
\textsuperscript{74} Ibid.
benefits since it was the least populated and least developed province.\textsuperscript{75} It is believed that Baluchistan itself was going to get only eight projects. On the other hand, Punjab would get 176 projects, Sindh 103, and Khyber Pakhtunkhwa (KPK) 19. This caused great resentment not just in Baluchistan, but also the other provinces which saw Punjab as reaping most of the benefits. Such resentment has triggered opposition to the CPEC, even resulting in violence and bloodshed. This is likely to continue unless the federal government changes its stance on the resource allocation of the CPEC.\textsuperscript{76}

As for Gwadar Port, the biggest problem facing the project is the lack of one of the most important natural resources: water. The town of Gwadar and its surrounding areas get their water from one dam which was built in the 1994. The dam constantly dries up due to the lack of rainfall, since the province of Baluchistan has been severely drought-ridden since 2013. With the construction of Gwadar Port, the dam was no longer able to meet the sudden surge of demand for water following the influx of people into the town.\textsuperscript{77} Gwadar therefore faces an “endemic” shortage of water.\textsuperscript{78} This problem, if not addressed adequately, will have far-reaching and adverse effects on the development of the port, since dry and barren land would not be able to support industrial or commercial activities. Since the beginning of the water crisis, the city administration had been supplying drinking water to Gwadar from Mirani Dam through tankers, which costs Rs. 240 million per month.\textsuperscript{79} In April 2018, due to the fact that the Public Health Department has stopped paying the dues, the owners of the water tankers have stopped their operations. The crux of the problem is that the city

\textsuperscript{79} Crellin, 2018.
administration never “made any plan to solve the water shortage on a permanent basis.”\textsuperscript{80} While it is true that there are actually three desalination plants in Gwadar to resolve the water shortage, they are insufficient due to “design flaws, ongoing technical issues, and high operational costs”. Furthermore, there is inadequate electricity to power the desalination plants in the first place.\textsuperscript{81} On the surface, it may seem that the under-productivity of the plants is due to ill-planning and faulty design, but a deeper reason for their inefficiency is the corruption that exists in the city administration.\textsuperscript{82}

As previously stated, most of the funds channeled for the CPEC were not allocated for projects in Baluchistan. However, even if projects and funds are indeed channeled to Baluchistan and Gwadar Port in particular, there still lie many problems ahead. For example, in order to redevelop the town of Gwadar to cater for the projects of the CPEC. The local government is set to expropriate at least 290,000 acres of land in the inner city for development. The locals of Gwadar fear displacement and destruction of their housing and livelihood as a result. The residents were issued ultimatums, and those who refuse to sell their land or property face forced resettlement.\textsuperscript{83} Moreover, local livelihoods were severely affected by the development of Gwadar Port and the displacement of locals that followed. For example, local fishermen of Gwadar are among the oldest residents of the town, yet, they were neglected by the government since they are of no use to the development of Gwadar Port. They also resent the fact that they have been displaced to make room for the development of the new deep water port. While the fishermen were compensated and relocated by the town government, the places where they were relocated have little to no infrastructures and facilities. To make matter worse, the fishermen of Gwadar have a “distinct

\textsuperscript{80} Baba, 2018.
\textsuperscript{81} Crellin, 2018.
\textsuperscript{82} Baba, 2018.
culture and way of rationalizing things” and after they were relocated from their traditional
fishing grounds, they were “reluctant” to fish anywhere else. This caused them to suffer not
only the inconvenience of relocation, but also a sharp decrease of income as they could no
longer carry on with their traditional business.84

Unskilled workers in the area also resent their exclusion from the port’s construction,
as the government favored importing labor from other provinces.85 Even if we discount the
adverse effects of the construction of Gwadar Port on the local populace, it has never been
clear if the locals could really benefit from the operation of the port. At the onset of the
project, when Pakistan transferred leasing rights for the port to the China Overseas Port
Holding Company, the deal granted China 91% of the port-generated profits and Islamabad
just 9%, while at the same time denying Baluchistan’s provincial government any revenue.
With such lopsided terms, China is under “minimal pressure” to ensure that Pakistan would
be able to benefit from the construction and operation of Gwadar Port, let alone benefitting
the locals of Gwadar.86

Economic marginalization that is caused by unfair allocation of investments and
projects is stirring local dissent and resentment, which could then lead to “significant security
risks.”87 This is very ironic since one vital purpose of the development of the CPEC and the
Gwadar Port in particular is to ensure the security and stability of both China and Pakistan.
The main pillar of support for the insurgency of Baluchistan is the popular demand for
greater political and economic autonomy. If the CPEC fails to provide Gwadar and
Baluchistan as a whole the benefits of economic development due to the problems
surrounding investment allocation, there is bound to be heightened hostility toward Islamabad

85 Kovrig, 2018.
86 Ibid.
87 Ibid.
and Beijing, since the insurgents could tap on the support of “disgruntled locals” who feel that they have been shortchanged by the projects of the CPEC.\textsuperscript{88} As a matter of fact, the construction of the projects in Baluchistan are already seen by the insurgents and some locals as a “ruse to take over their land”.\textsuperscript{89} Since 2014, Baluch militants have already killed dozens of Pakistani workers employed on CPEC projects and future attacks “might target Chinese construction workers or Chinese nationals living in Pakistan”.\textsuperscript{90} Hence, with the development of the CPEC in progress, it seems that terrorist attacks are actually mounting.

There are also environmental impacts caused by the development of Gwadar Port and the facilities that complement the port. Gwadar boasts several virgin beaches,\textsuperscript{91} but as part of the plan to develop the port, it has been proposed that a 300MV coal power plant should be built in the area.\textsuperscript{92} The negative environmental effects of the proposed coal power plant is manifold. First, the virgin beaches of Gwadar would be affected as the new power plant is set to be built in the vicinity of these beaches. Also, it is common knowledge that coal power plants have adverse impacts on the environment and health. Carbon emissions of the coal power plant will worsen the greenhouse effect in Pakistan and the globe in general, while coal ash released by the plant would cause various respiratory diseases.\textsuperscript{93} Also, since the development of Gwadar Port, there has been “a rise in illegal trawling of fish” and the local government has turned a blind eye to such activities. This has badly affected the local fishing business by rapidly depleting fishery resources.\textsuperscript{94}

\textsuperscript{88} Ibid.
\textsuperscript{90} Kovrig, 2018.
\textsuperscript{92} “300MW Imported Coal Based Power Project at Gwadar, Pakistan”, \textit{China-Pakistan Economic Corridor}. Available at \url{http://cpec.gov.pk/project-details/5}. Accessed September 5, 2018.
\textsuperscript{93} Shah Meer Baloch, 2018.
\textsuperscript{94} Behram Baloch et al, 2017.
As for the Hambantota Port of Sri Lanka, the construction phases were hardly eventful, with little coverage either in the media or academia. The construction phases of the port appear to have gone rather smoothly, with the completion date on schedule. While it was true that a strike (which later turned into a riot) conducted by workers loyal to former President Rajapaksa broke out in December 2016, the crisis ended swiftly and did not cause much damage to the port facilities nor to the goods.\(^95\) This event was also hardly noticed. However, coverage of the negative aspects of Hambantota Port soon surfaced en masse when the port was transferred to China in 2017.

One of the biggest problems of Hambantota Port is that hardly any ships dock at its berths on any given day. Even though around 60,000 ships sail past the southern tip of Sri Lanka each year, many of them choose to dock at Colombo rather than Hambantota because they do not see any incentive of doing so. In fact, the port’s poor performance has fueled the impression that it simply serves China’s strategic interests to secure crucial trade routes and international supply chains since the port would not see any meaningful traffic in the short run.\(^96\) As of April 2018, the port handles an average of one ship per day,\(^97\) and most shipping companies see no reason to dock their ships at Hambantota since Colombo is much more developed. In 2016, the port was making a revenue of USD 11.81 million, but incurring expenses of USD 10 million. It has been estimated that by 2032, the operating profit would be USD 33.5 million but the loan repayment amount would be at a staggering USD 68 million.\(^98\) Since the debt on the port would be too large for Sri Lanka to handle, the port was therefore leased to China. The low frequency of ships docking at Hambantota Port caused the

\(^{97}\) Ibid.
port to incur net losses, and this caused Colombo to finally throw in the towel and lease the port to China. The low traffic at Hambantota is puzzling since the feasibility report conducted in 2006 gave it a positive outlook. Low traffic could be attributed to the fact that it is a very new port, and the developments in the vicinity are not yet complete. Also, since the shipping operators have gotten used to docking at Colombo, they would not change their *modus operandi* unless there are some really attractive incentives to dock in Hambantota. The fact that shipping operators still prefer docking at Colombo is a form of path dependence.

Secondly, the lease of the port to China caused much resentment and unrest in Sri Lanka. When the port was leased to China, it was leased together with a 50 square-km industrial zone.99 Many locals, however, believed that this was a plan to “take over private land for the industrial zone in which China will have a major stake.” Furthermore, they feared that the port area and the industrial zone would become a “Chinese colony.”100 On the very day of the opening ceremony of the industrial zone, clashes broke out between protestors of the establishment of the industrial zone and supporters of the government, causing many to be wounded. The Buddhist clergy of Sri Lanka also issued a decree, asking the government to terminate the leasing to the Chinese.101 The establishment of the industrial zone that complements the port also caused environmental issues and forced displacement of locals. It has been reported that when the land for the industrial zone was “earmarked to be handed over to the Chinese”, the local villagers were asked “to leave their land in a process where they have not been consulted or properly informed” regarding compensation or relocation issues. The “land-grab” worried environmentalists and social activists. Not only were the people forcefully relocated with unsatisfactory compensation, but in the process of the


101 Ibid.
development of the industrial zone, environmental and national laws were disregarded. With the support of the police and local government, survey operations for the industrial zone were carried out while the locals were forcefully evicted from their homes, and all this was happening even before the required Environmental Impact Assessments were done.\textsuperscript{102} In 2017, in protest against the forceful evictions of the government, around 2,000 local families in Hambantota region “banded together around their temple” to fight against the development of the industrial zone, which caused a standoff with the government. Bowing to pressure, the government has yet to proceed with the project, but such an impasse may not last long, and forceful evictions may resume.\textsuperscript{103} Such brutal evictions of the local population and possible damages to the environment certainly cause resentment. The irony here is that, be it the industrial zone or Hambantota Port, they are all projects initiated by Colombo to please the electorate. However, it seems that the projects defeated their purposes by causing more resentments.

V. Successes

The host nations and China have taken steps to address some of the problems previously mentioned. Perhaps most importantly, with the development of the CPEC finally benefitting Baluchistan and Gwadar in particular, the water scarcity of Gwadar Port and nearby areas will probably end as the provincial government of Baluchistan has taken steps to solve the issue. In May 2018, a MOU was signed between the provincial government of Baluchistan and China Overseas Holdings Limited. The Chinese company will provide


300,000 gallons of water daily at a cost of only 80 paisas per gallon for the people of Gwadar, and the provincial government of Baluchistan believes that this will end the water scarcity issue in Gwadar. On top of that, a new dam known as the Swad Dam has been completed. As of February 2018, 33 km (which is around 75% of the whole distance) of pipes have been laid to connect Swad Dam with the water distribution system of Gwadar. With the desalination plants in full operation and the new dam connected to the water supply system of Gwadar, it is possible that the acute water shortage of Gwadar will be greatly reduced if not fully solved. Chinese investors have realized that if Gwadar Port is to be of good use to the Chinese, the basic necessities of the port and the town must first be provided before any real progress can be made.

Against all odds, from the dangers of terrorist attacks to the shortage of essential natural resources, Phase 1 of the Gwadar Port project went operational in May 2016. This consists of three multipurpose berths with a total quay length of 602 meters, a service berth of 100 meters in length, 4.35 km of navigable channel with the deepest depth at 12.5 meters, together with other buildings and facilities. With the completion of the first phase, the port was handling half a million tons of load per year. It was believed that by 2017, the port would be handling 1 million tons of cargo per year. By 2017, the port was handling more cargo, given two new heavy cranes that were installed to enhance handling capacity. These new cranes will help the port handle 1,500 containers per day. Gwadar Port is already expected to

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handle 150,000 containers in 2017. The CPEC has enabled the exports of Baluchistan to slowly pick up, and in turn, created higher demand for the usage of Gwadar Port. For example, in September 2018, there was a “Gwadar Marbles & Minerals Expo 2018”, which catered for the mining, marble, and mineral processing industry of Baluchistan, the whole of Pakistan, as well as China. It is possible to hold such an exhibition in Gwadar because the marbles, which are mainly quarried from the nearby mines, are sent to Gwadar for export. With the development of the CPEC, there has been greater demand for Baluch marbles from the international market and China. This has enabled the mines in the province to increase production and thereby increase employment.

Therefore, it would not be fair to say that the CPEC does not benefit the locals. Schools and vocational training centers have been established in Gwadar with the support of the Chinese. The provision of basic necessities in Gwadar and job opportunities in Baluchistan have made a positive impression on the locals. Recently, local leaders in Baluchistan and Gwadar have voiced their support for the CPEC. For example, after the General Elections in 2018, the governor of Baluchistan, Muhammad Khan Achakzai, stressed the importance of the CPEC and how the Corridor is crucial to the development of Baluchistan. He believes that the CPEC will “provide opportunities to the locals of Baluchistan in different fields.” New parliamentarians for Gwadar, such as Muhammad Aslam Bhootani, have met Chinese envoys. Such meet-ups are important since the ambassador of China assured Bhootani of Gwadar’s special role in the CPEC. The

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ambassador also assured the parliamentarians that the jetty at Pasni, which could be closed due to the construction of Gwadar Port, would be revived. This means that local fishermen could continue to make a living in Gwadar. In return, Bhootani was confident that “CPEC would give new dimensions to the deep-rooted and time-tested relations between Pakistan and China”. Support from local leaders means that the projects of the CPEC and especially Gwadar Port have gained ground in the minds of the people.

As for the reconstruction and realignment of the KKH, we have already seen in previous sections how the project allowed transport duration and costs to be cut, how northern Pakistan could be better connected to the outside world, and how more tourists will flow into Pakistan through the KKH. On top of these benefits, many locals along the KKH benefitted as the Chinese companies working on the reconstruction and realignment projects hired them, thereby increasing incomes and standards of living. Some of them had no specific skills at first, and worked initially as general labourers. However, the Chinese companies trained them to operate machinery. For one stretch of the KKH, 4,000 locals were employed, and thousands of them were later trained as engineers or technicians. The salaries at the KKH projects allowed many local families to purchase properties, luxury goods such as vehicles, and provided money for the education of their children. All in all, “thousands of local families along the KKH have seen their lives changing for the better” thanks to job opportunities at the project sites.

As for Hambantota Port, since the port was only recently completed and only transferred to Chinese management in 2017, its successes have been limited. However, we can at least say that the number of ships docking at Hambantota Port is slowly but surely

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growing. For example, in 2017, 202 ships arrived at the port; but by April 2018, 132 ships had already docked there. Also, in 2017, there were only 400 workers in Hambantota Port; but by 2018, there were 600 port workers, of which, 80% were from the local region.\textsuperscript{114} We can therefore argue that in these couple of years, more ships have been willing to dock at Hambantota, thereby increasing the revenue of the port, and that the project is generating more job opportunities.

VI. Prospects and Conclusion

When Imran Khan took over as the new prime minister of Pakistan in 2018, there was speculation that the relationship between China and Pakistan would go sour and the CPEC projects in Pakistan would be adversely affected. Imran and his party, the PTI, had fiercely criticized the CPEC, equating the Corridor with the East India Company of the 19\textsuperscript{th} century. Later on, even though the PTI toned down its criticism, the party still criticized the individual projects of the Corridor, calling them “a waste of money” and arguing that the money should have been used for other more essential programs such as education and healthcare. The party also claimed that the CPEC was rife with corruption.\textsuperscript{115} However, this changed on July 30, 2018, when Imran Khan stated that the PTI supported the concept of the BRI and the development of the CPEC. He now believes that the CPEC will bring opportunities for the development of Pakistan, and that as the PTI takes over office, it will connect with China “in all aspects” so as to promote deeper and more forward-looking developments between the


two countries.\textsuperscript{116} Therefore, the CPEC looks likely to forge ahead. In the words of Andrew Small, the projects might be “suspended and re-negotiated, but were likely to go ahead eventually.”\textsuperscript{117}

As for Hambantota Port, infrastructures such as ports are meant to last for centuries, and it may be unfair to measure the success or failure of infrastructures by their ability to generate short-term profits. Phase 1 of the port construction was only completed in 2012, and China only took over the port and the industrial zone in the vicinity of the port in 2017. However, more ships are docking at Hambantota Port and more locals are being employed at the port and the industrial zone in the vicinity. Also, since the Southern Command of the Sri Lankan Navy will soon be stationed at Hambantota, it can be assumed that there will be permanent tenants in the port.\textsuperscript{118} This will boost local economic growth and generate more revenue for the port. As this deployment was only announced in June 2018, not much detail on whether the Sri Lankan Navy would need to pay any amount of lease to the Chinese is yet revealed to us. On top of that, the port will of course need more amenities and supporting infrastructures to become more attractive for shipping operators to dock. While the current industrial zone in the vicinity of Hambantota is a Chinese investment, Sri Lanka can certainly look to local or international investments for further developments of the region.

In conclusion, we see mixed results for the CPEC projects and Hambantota Port. While there are many hurdles and negative externalities that arise out of the development of these projects, we also see progresses. We have also seen the original intentions of China and


the host countries for the development of the projects. With both the CPEC projects and
Hambantota Port operational, the future benefits of these projects may come to outweigh the
costs. If this happens, the projects will have fulfilled at least their intended economic purpose.
Whether, especially in the case of the CPEC, it delivers on the intended security-strategic
purpose remains to be seen.
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